

OFFICE OF THE COUNTY CLERK

COUNTY OF MAUI 200 SOUTH HIGH STREET WAILUKU, MAUI, HAWAII 96793 www.mauicounty.gov/county/clerk

April 26, 2012

CORPORATION COUNSEL 7012 APR 27 PM 12: 20

Mr. Patrick Wong Corporation Counsel County of Maui Wailuku, Hawaii 96793

Dear Mr. Wong:

Transmitted herewith are certified copies of Resolution Nos. 12-44 and 12-45, which were adopted by the Council of the County of Maui, State of Hawaii, on April 26, 2012. Also attached is a copy of Committee Report No. 12-51.

Respectfully yours

JEFFREY T. KUWADA

County Clerk

/jym

Enclosure

POLICY COMMITTEE

April 26, 2012

Committee Report No.

12-51

CORPORATION COUNSEL.
2012 APR 27 PM 12: 21

Honorable Chair and Members of the County Council County of Maui Wailuku, Maui, Hawaii

Chair and Members:

Your Policy Committee, having met on November 2, 2011, April 9, 2012, April 13, 2012 (reconvene), and April 17, 2012, makes reference to the following:

- 1. County Communication 09-229, from Michael J. Molina, Chair, Committee of the Whole, relating to proposed amendments to the Revised Charter of the County of Maui (1983), as amended ("Charter").
- 2. County Communication 11-143, from Councilmember Mike White, transmitting a proposed resolution entitled "PROPOSING AN AMENDMENT TO THE REVISED CHARTER OF THE COUNTY OF MAUI (1983), AS AMENDED, TO ESTABLISH AN OFFICE OF THE COUNTY AUDITOR". The purpose of the proposed resolution is to propose a Charter amendment to establish an office of the county auditor. An office of the county auditor would strengthen the auditing function in County government.
- 3. County Communication 12-75, from the Chair of the Maui County Charter Commission, transmitting a copy of a document entitled "2011-2012 Maui County Charter Commission Final Report", dated March 30, 2012 ("Final Report"), containing 11 proposals for revisions to the Charter.

General

Your Committee notes that Section 50-8, Hawaii Revised Statutes ("HRS"), requires the Charter Commission to submit its report to the Council together with a draft of the proposed Charter within one year of its appointment. At its meeting of April 1, 2011, the Council appointed the members of the Charter Commission (Resolution 11-31). Therefore, the deadline for the Charter Commission to submit its report together with a draft of the proposed Charter was April 1, 2012.

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By correspondence dated March 30, 2012, the Chair of the Charter Commission transmitted the Final Report to the Council Chair.

Pursuant to Section 50-8, HRS, the Council has 30 days from its receipt of the Final Report to propose alternatives to the Charter Commission's proposals. Accordingly, the Council's deadline to propose alternatives is April 29, 2012.

Section 14-1(1) of the Charter provides for the initiation of Charter amendments by resolution of the Council adopted after two readings on separate days and passed by a vote of six or more members of the Council. According to an opinion dated April 2, 2012, from the Department of the Corporation Counsel, Section 14-1(1) does not apply to the procedure by which the Council may propose alternatives to the Charter Commission's proposed amendments. Therefore, the two-reading requirement under Section 14-1(1) need not be met for proposed Council alternatives to Charter Commission amendments.

Pursuant to Section 50-9, HRS, the Charter Commission has 30 days after receiving any alternatives from the Council to either: (1) accept the Council's alternatives and incorporate them into the Charter Commission's proposals; or (2) reject the Council's alternatives.

Your Committee appreciates the members and staff of the Charter Commission for their many months of dedicated work on behalf of the residents of the County. Your Committee offers this report with respect and admiration for the Charter Commission's diligence and its efforts to engage the public.

Your Committee noted that the 2012 general-election ballot will include the Presidential, Congressional, and Council member races, as well as State reapportionment issues. Your Committee voiced concerns over the number of proposed Charter amendments being considered. Although your Committee noted its faith in the electorate's capacity to wade through a hefty ballot and make well-informed decisions, your Committee was reluctant to overburden the electorate with proposed changes to the Charter that could be accommodated through revisions to the Maui County Code or in another election cycle. With that in mind, your Committee carefully considered the need and relative merits of the Charter Commission's proposals, as well as its own proposed alternatives.

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Proposal One - Council Term Limits

Proposal One would lengthen the current two-year term for Council members to four years, commencing on January 2, 2015. The proposal would allow Council members to serve for a maximum of three consecutive terms. The proposal would also stagger the Council members' terms by initially electing the five highest vote-getters to four-year terms, and electing the other four members to two-year terms. Thereafter, all terms would be for four years. In each election year following the initial transition, either four or five of the nine seats would be contested.

The First Deputy Corporation Counsel clarified that the terms of sitting Council members would not be counted toward the maximum consecutive terms that could be served.

Your Committee expressed concerns that a three-part question may confuse the voters. If retained, the proposal should combine the length of term, number of terms, and staggering of terms into a single question.

Your Committee discussed the related issue of how best to clarify that a Council member filling a vacancy in office could be assured that the remainder of the unexpired term being filled would not be counted toward the maximum number of terms. The First Deputy Corporation Counsel noted that Section 3-4 of the Charter would be a more appropriate place to address the issue and confirm the Charter's current interpretation. Such a clarification would be independent of the question whether the Council members' terms should be two or four years. The Chair of your Committee advised that he would propose a separate Charter amendment to address this concern, which was most recently confronted by the Council Chair.

Your Committee discussed the alternative proposal presented by the Chair of your Committee, entitled "PROPOSING AN ALTERNATIVE AMENDMENT TO THE REVISED CHARTER OF THE COUNTY OF MAUI (1983), AS AMENDED, RELATING TO COUNTY COUNCIL TERM LIMITS". The alternative proposal clarifies that the limit of three consecutive terms applies to full terms. It also deletes the phrase "whether such terms are two-year or four-year terms" because there would only be a two-year term in the initial transition. The alternative proposal does not count the transitional two-year term as a full term, and clarifies this treatment in a new final sentence of the proposed transitional provision designated as Section 15-4.

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Your Committee expressed support for the Chair's clarifying revisions, and for the view that the initial two-year, transitional terms should not be counted as full terms. Your Committee recommended that the proposed resolution be adopted to present the alternative to Proposal One to the Charter Commission.

Proposal Two - Shoreline and Ocean Rescue and Safety

Proposal Two would assign shoreline and ocean rescue and safety to the Department of Fire and Public Safety. Currently, ocean rescue personnel are housed within the Department of Parks and Recreation, although the Charter is silent as to which, if any, County department should bear responsibility for this function.

Your Committee questioned whether the Mayor has the authority to transfer the responsibilities for ocean rescue and safety without a Charter amendment. The First Deputy Corporation Counsel advised that the Charter Commission wanted to make clear that ocean safety functions should be handled by the Department of Fire and Public Safety. He noted that Section 8-7.4(2) of the Charter includes references to "rescue" and "sea" and by implication, could be read to include ocean rescue, although historically, that has not been the case. In addition, Section 7-5(10) of the Charter allows the Mayor to assign powers, duties, and functions not already assigned; however, positions would need to be funded by the Council.

The Chair of your Committee advised that he was exploring with the State the feasibility of having ocean safety functions handled by the State Department of Land and Natural Resources ("DLNR"), rather than by a County department. The State Legislature is now considering the establishment of a task force to review, between sessions, the feasibility of transferring ocean safety functions, as well as the kapu system and small-boat harbor program. The Chair emphasized that such a proposal would not involve any loss of jobs. He questioned whether DLNR would cancel certain contracts with the County if the Charter mandates that a County department absorb those functions.

Your Committee noted that information was lacking on the costs associated with the proposed transfer of responsibility and related positions to the Department of Fire and Public Safety. Your Committee notes the reluctance expressed by Mark Vaught, Chair of the Fire and Public Safety Commission, to support the proposed 20 percent increase in personnel within the Department without a comprehensive plan in place. Your Committee supported pursuing options with DLNR and expressed appreciation for the work being performed by ocean safety officers. Your Committee made clear that its

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inability to support Proposal Two has no bearing on the caliber of the ocean safety personnel or their work. Your Committee recommended that the Charter Commission consider deleting Proposal Two.

Proposal Three - Office of the County Auditor

Proposal Three would establish an independent office of the county auditor. Your Committee notes that the Charter Commission worked from Councilmember White's proposal in developing Proposal Three. Much of the rationale for establishing the office is covered in Councilmember White's proposal. This proposal notes that the office of the county auditor would strengthen the auditing function in County government and ensure that agencies and programs of the County are held to the highest standard of accountability to the public. Through their respective charters, the City and County of Honolulu, and the Counties of Kauai and Hawaii have established similar offices and functions.

One of the primary changes in the Charter Commission's proposal is to attach the Cost of Government Commission as an "advisory board to the County Auditor". In Proposal Three, the powers and duties of the Cost of Government Commission remain unchanged, without express oversight by or direction from the county auditor.

Your Committee discussed two alternative proposals presented by the Chair of your Committee, entitled "PROPOSING AN ALTERNATIVE AMENDMENT TO THE REVISED CHARTER OF THE COUNTY OF MAUI (1983), AS AMENDED, TO ESTABLISH AN OFFICE OF THE COUNTY AUDITOR". Both resolutions would suggest to the Charter Commission an alternative to Proposal Three, relating to the county auditor.

Your Committee focused on the alternative proposal which largely parallels Article VII, Section 10, of the Constitution of the State of Hawaii, relating to the State legislative auditor. It also exempts the county auditor and necessary staff from the civil service.

This alternative proposal simplifies Proposal Three by removing details such as qualifications, subpoena powers, restrictions, and definitions, and leaving those specifics to be fixed by ordinance. This alternative would appropriately scale down the county auditor provisions, in line with other functions, departments, and offices authorized by the Charter. Your Committee acknowledges prior comments by the Charter Commission

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concerning balance within the body of the Charter. As with previous proposals, the intent of the proposal is to maintain the independence of the county auditor.

Your Committee recognized that the Cost of Government Commission had done good work for the County in the past, most recently in its study of the County's vehicle fleet and cost-benefit analysis of the County's boards and commissions. Proposal Three highlighted for your Committee the question of whether this volunteer board would still be necessary once the office of the county auditor had been established. Your Committee supported the alternative proposal that would eliminate the Cost of Government Commission, in light of the functions to be served by the county auditor. The alternative proposal leaves intact the necessary revisions to Section 9-13 of the Charter, as well as the proposed transitional provision, designated as Section 15-5.

Your Committee recommended that the revised proposed resolution be adopted to present the alternative to Proposal Three to the Charter Commission.

<u>Proposal Four – Interactive Communications Access</u>

This proposal would require interactive communications access for public testimony at all meetings of the County Council and its committees for the residents of Hana, Lanai, and Molokai, as well as other geographic areas that the Council deems appropriate and reasonable. Your Committee also considered the alternative proposal from the Chair of your Committee, entitled "PROPOSING AN ALTERNATIVE AMENDMENT TO THE REVISED CHARTER OF THE COUNTY OF MAUI (1983), AS AMENDED, RELATING TO COMMUNICATIONS ACCESS". The alternative deletes references to "interactive" and "other geographic areas", as well as an example of what "access" means.

Some parts of the Charter Commission's proposal are unclear. The phrase "to the extent capable" could be interpreted to mean that if the County can afford a state-of-the-art videoconferencing system, it is required. It could mean that the service is required only if resources are made available. Or, it could be interpreted to allow for emergencies, where communications have been temporarily suspended. The phrase "appropriate and reasonable" only applies to the Council's authority to extend this mandate to other regions. The consequences of noncompliance are also unclear, including whether a Council or committee action would be invalidated if the connection to a district is lost. Charter amendments are possible only once every two years, so wording must be carefully considered. Ordinances are much easier to correct.

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Your Committee was reluctant to support a Charter mandate regarding fast-changing technology. Your Committee emphasized that the Council has been proactive in providing additional opportunities for the community to participate in its meetings. Your Committee weighed the added benefits of increasing the ease with which the public can provide testimony against uncertainties as to facilities, personnel, and equipment cost; repercussions on an ongoing meeting; vagueness in the proposal; benefits of attending district meetings; levels of redundancy needed to ensure reliability; and the cost and feasibility of providing this service at site inspections or other off-site meetings.

Your Committee noted concerns over the length of time the service has been considered but not implemented. However, it is precisely these types of uncertainties and cost implications that have stalled implementation. A more workable standard is needed to justify a Charter amendment. Your Committee suggested other, more flexible ways to address this issue, such as legislation that could be adjusted as technology, expectations, and budgets change. Your Committee cautioned against placing such a proposal before the electorate without any guidance as to how its implementation might affect taxpayers.

Your Committee did not support Proposal Four. However, if Proposal Four is retained, your Committee urges the Charter Commission to, at minimum, (1) address the concerns raised in this report; (2) delete the requirement of interactive communication access for site inspections and other meetings that are not held in the Council Chamber; (3) clarify that the intent is to limit the requirement to the public testimony component of the meeting, by replacing the phrase "include, but not be limited to," with "allow for" or other wording, as appropriate; (4) define what is meant by "interactive"; (5) clarify the consequences of noncompliance on actions taken at a meeting; and (6) provide cost implications to the electorate to allow for a well-informed decision on the ballot question.

Your Committee reiterated its commitment to provide public access to its meetings, and to continue to hold meetings in Hana, Lanai, and Molokai as feasible. Your Committee recommended that the Charter Commission consider deleting Proposal Four.

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Proposal Five - Publication of Charter Amendments

Proposal Five would require that the Charter be "revised and published . . . to include all new significant amendments adopted". Your Committee views this proposal as a call to ensure that Charter amendments be integrated into a single, cohesive document upon adoption. Your Committee notes the frustration of the Charter Commission in working with the Charter with separate page inserts. However, your Committee felt strongly that the proposal lacks merit in the context of an amendment to the County's constitutional document. The County Clerk noted he would republish the Charter following the 2012 general election. Your Committee committed to work with the County Clerk to adopt an appropriate policy to have Charter amendments integrated in a timely manner, if necessary through the enactment of an ordinance. Your Committee also noted that any amendment to the Charter may be viewed as significant, and that the wording should be clarified if Proposal Five is retained. Your Committee recommended that the Charter Commission consider deleting Proposal Five.

Proposal Six - Defense and Indemnification of Board Members

Proposal Six would require the County to provide or fund "the defense of members of all Maui county boards and commissions" and to "indemnify all members of boards and commissions in the event of a civil action as a result of the bona fide and good faith discharge of their official duties and indemnify said members in the event of the lawful performance of their duties". Your Committee notes that the proposed Charter amendment language is worded in a confusing manner, redundant, and inconsistent with the proposed ballot question. At a minimum, your Committee urges that, if retained, the Charter Commission reevaluate the language proposed for insertion as a new Section 13-2(18).

The First Deputy Corporation Counsel advised that the Department's established practice is to review the alleged facts of every civil complaint, and conduct an investigation to see if the county employee or officer (which includes, by definition, a board member) was acting within the scope of his or her duties, warranting defense and indemnification.

Your Committee's understanding is that the intent of the proposed Charter amendment is to only allow for defense and indemnification to the extent already authorized by law. Your Committee notes concerns as to whether an attempt to reduce legal principles relating to the defense and indemnification of board members to a single

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sentence can adequately cover the situations the County may confront. Your Committee appreciates the work and contributions of community-minded individuals who serve on the County's volunteer boards and commissions. However, your Committee questioned whether Proposal Six adequately protects the interests of the County's taxpayers, and whether it would encourage plaintiffs interested in suing the County to cast a broader net. Your Committee observed that the existing process works and that the proposed amendment is unnecessary. Your Committee noted it preferred to reserve policy considerations over the defense and indemnification of board members for future discussion, if needed. Your Committee recommended that the Charter Commission consider deleting Proposal Six.

<u>Proposal Seven - County Council Residency Requirements</u>

Proposal Seven would increase the durational residency requirements of a candidate for Council. The First Deputy Corporation Counsel advised your Committee that the proposed one-year residency requirement for the elected office would be Constitutional. Your Committee expressed support for the proposal. However, the ballot question is misleading. It suggests that currently, a person seeking to be elected to the Council must be a resident in the area from which the person seeks election for 90 days before filing nomination papers. Section 3-3 of the Charter currently requires a person seeking to be elected to the Council to be a resident of the County for a period of 90 days preceding the filing of nomination papers and a resident of the area from which the person seeks to be elected at the time of filing of nomination papers. Your Committee urges the Charter Commission to revise the ballot question to more accurately reflect the proposed amendment to Section 3-3 of the Charter. Your Committee recommended that the Charter Commission consider placing Proposal Seven on the next general-election ballot.

<u>Proposal Eight – Residency Requirements for the Mayor</u>

Proposal Eight would increase the residency requirement in the County from 90 days to 1 year before a candidate for Mayor files nomination papers. Your Committee acknowledged that this proposed amendment would be consistent with Proposal Seven, but did not see a need for it. Your Committee, therefore, recommended that the Charter Commission consider deleting Proposal Eight.

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Proposal Nine - Sustainability

Proposal Nine would add to the Department of Environmental Management the following function: "Guide efforts to optimize opportunities for environmental, natural resource protection, sustainability, conservation, and restoration." The Director of Environmental Management summarized the current Charter-mandated functions of the Department as dealing with the disposition of solid and liquid waste in the County. He noted that various sustainability-type measures are already handled by the Department, including recycled water, gas-to-energy conversion, and other recycling efforts. The Director advised that in many other jurisdictions, an office of sustainability resides within the Mayor's office. Your Committee questioned whether the Department of Environmental Management should be renamed to the Department of Waste Management since the Department's functions focus on the disposition of solid and liquid waste.

Your Committee received an alternative proposal presented by the Chair of your Committee, entitled "PROPOSING AN ALTERNATIVE AMENDMENT TO THE REVISED CHARTER OF THE COUNTY OF MAUI (1983), AS AMENDED, RELATING TO THE DEPARTMENT OF ENVIRONMENTAL MANAGEMENT". The alternative would rename the Department of Environmental Management to the Department of Waste Management. The proposal was presented to address the scope of the Department and to remove the possible conflict in Article 8, Chapter 15, of the Charter, should both Proposal Nine and the proposed alternative to rename the Department be approved.

Your Committee acknowledged that the Department's current name suggests coverage of environmental concerns over and above the handling of waste. Your Committee was concerned, however, that centralizing such responsibilities in the Department of Environmental Management may not be the best approach. Sustainability issues require coordination with other governmental agencies, such as DLNR and the State Department of Health, and an executive office may be better suited for the task. Indeed, your Committee noted that "sustainability" is a huge undertaking that could be defined in many different ways.

Your Committee supports promoting opportunities for environmental protection, sustainability, conservation, and restoration, and believes such efforts can continue despite the absence of a Charter amendment. However, your Committee views those opportunities as best being promoted through the Office of the Mayor or the Department of Management. In that manner, all County departments could be encouraged to treat

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sustainability as a Countywide priority. Your Committee did not agree that Proposal Nine appropriately allocated sustainability efforts by placing them in the proposed Department. Your Committee also could not support the need for a Charter amendment to guide such efforts at this time. Your Committee recommended that the Charter Commission consider deleting Proposal Nine.

Proposal Ten - Consistency in Commission References

Proposal Ten would provide consistency in the process by which the Fire and Public Safety Commission, Civil Service Commission, Police Commission, and Liquor Control Commission handle the evaluation and removal of its directors or chiefs. The proposal would require that each of the commissions annually review and evaluate the performance of the chief or director, as the case may be, and submit a report to the Mayor and the Council. David Jorgensen, the Vice-Chair of the Police Commission, requested clarification on what is meant by a "report" in this context, noting concerns over confidentiality of performance evaluations. The Director of Personnel Services advised your Commission conduct annual performance evaluations of their respective chiefs, but the Liquor Commission and the Civil Service Commission do not conduct annual evaluations of their directors.

Your Committee agreed that there is value in consistency of the referenced Charter provisions, and in bringing parity to the process of performance evaluations, appointment, and removal for each of these key positions. Your Committee also agreed that the requirement of a "report" should be better defined if the proposal is retained. The Charter Commission considered this proposal to be a "housekeeping" amendment. Your Committee noted that the Council could pursue a resolution urging the commissions to implement the proposed process. In light of competing considerations, your Committee concluded that Proposal Ten is not critical and recommended that the Charter Commission consider deleting it.

Proposal Eleven - Preamble

Proposal Eleven would supplement the Charter's preamble. Your Committee noted that the proposed language reflects the fundamental principles of County government and serves as an appropriate reminder for the people of the County. Your Committee recommended that the Charter Commission consider placing the proposal on the next general-election ballot.

POLICY COMMITTEE

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Recommendations

After due consideration, your Committee pared the 11 proposals submitted by the Charter Commission down to 4 proposals that it could support. Your Committee's recommendation that the Charter Commission consider deleting 7 of the proposals is not intended to diminish the thoughtful consideration, hard work, and long hours invested by the Charter Commission. Your Committee asks that the Charter Commission carefully consider these recommendations and your Committee's willingness to propose legislation, as noted, to address some of the concerns reflected in the Charter Commission's proposals. Your Committee thanks the Charter Commission for bringing these concerns to the forefront.

Your Committee voted 8-0 to recommend adoption of the proposed resolution entitled "PROPOSING AN ALTERNATIVE AMENDMENT TO THE REVISED CHARTER OF THE COUNTY OF MAUI (1983), AS AMENDED, RELATING TO COUNTY COUNCIL TERM LIMITS" and the revised proposed resolution entitled "PROPOSING AN ALTERNATIVE AMENDMENT TO THE REVISED CHARTER OF THE COUNTY OF MAUI (1983), AS AMENDED, TO ESTABLISH AN OFFICE OF THE COUNTY AUDITOR". Your Committee also voted 8-0 to recommend that the Charter Commission consider placing Proposals Seven and Eleven on the next general-election ballot; and that the Charter Commission consider deleting Proposals Two, Four, Five, Six, Eight, Nine, and Ten. Committee Chair Hokama, Vice-Chair Carroll, and members Baisa, Cochran, Couch, Mateo, Victorino, and White voted "aye". Committee member Pontanilla was excused.

Your Committee is in receipt of a revised proposed resolution entitled "PROPOSING AN ALTERNATIVE AMENDMENT TO THE REVISED CHARTER OF THE COUNTY OF MAUI (1983), AS AMENDED, TO ESTABLISH AN OFFICE OF THE COUNTY AUDITOR", approved as to form and legality by the Department of the Corporation Counsel.

Your Policy Committee RECOMMENDS the following:

1. That Resolution <u>12-44</u>, attached hereto, entitled "PROPOSING AN ALTERNATIVE AMENDMENT TO THE REVISED CHARTER OF THE COUNTY OF MAUI (1983), AS AMENDED, RELATING TO COUNTY COUNCIL TERM LIMITS", be ADOPTED;

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- 2. That Resolution <u>12-45</u>, attached hereto, entitled "PROPOSING AN ALTERNATIVE AMENDMENT TO THE REVISED CHARTER OF THE COUNTY OF MAUI (1983), AS AMENDED, TO ESTABLISH AN OFFICE OF THE COUNTY AUDITOR", be ADOPTED;
- 3. That, with reference to the 11 proposals in the Charter Commission's Final Report dated March 30, 2012, the Charter Commission is encouraged to CONSIDER the following:
 - A. Place Proposal Seven, relating to County Council residency requirements, on the next general-election ballot;
 - B. Place Proposal Eleven, relating to the preamble, on the next general-election ballot;
 - C. Delete Proposal Two, relating to shoreline and ocean rescue and safety;
 - D. Delete Proposal Four, relating to interactive communications access;
 - E. Delete Proposal Five, relating to publication of Charter amendments;
 - F. Delete Proposal Six, relating to defense and indemnification of board members;
 - G. Delete Proposal Eight, relating to residency requirements of the Mayor;
 - H. Delete Proposal Nine, relating to the addition of sustainability to the Director of Environmental Management's functions; and
 - I. Delete Proposal Ten, relating to consistency in the process for the four specified commissions;

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- 4. That a copy of this committee report be TRANSMITTED to the Charter Commission as the recommendations of the Council; and
- 5. That the Council Chair be AUTHORIZED to transmit any further comments and recommendations of the Council to the Charter Commission.

This report is submitted in accordance with Rule 8 of the Rules of the Council.

G. RIKI HOKAMA, Chair

pol:cr:12010(12)aa:cmn

WAILUKU, HAWAII 96793

CERTIFICATION OF ADOPTION

It is HEREBY CERTIFIED that the recommendations contained in COMMITTEE REPORT NO. 12-51 were adopted by the Council of the County of Maui, State of Hawaii, on the 26th day of April, 2012, by the following vote:

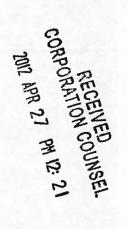
MEMBERS	Dennis A. MATEO Chair	Joseph PONTANILLA Vice-Chair	Gladys C. BAISA	Robert CARROLL	Eleanora COCHRAN	Donald G. COUCH, JR.	G. Riki HOKAMA	Michael P. VICTORINO	Michael B. WHITE
ROLL CALL	Aye	Aye	Aye	Aye	Aye	Aye	Aye	Aye	Aye

COUNTY CLERK

Resolution

No. 12-44

PROPOSING AN ALTERNATIVE AMENDMENT TO THE REVISED CHARTER OF THE COUNTY OF MAUI (1983), AS AMENDED, RELATING TO COUNTY COUNCIL TERM LIMITS



BE IT RESOLVED by the Council of the County of Maui:

1. That, pursuant to Chapter 50, Hawaii Revised Statutes, and in response to the "2011-2012 Maui County Charter Commission Final Report" dated and received March 30, 3012, it hereby does propose, as an alternative amendment to Proposal One, that Section 3-2, Subsection 5, of the Revised Charter of the County of Maui (1983), as amended ("Charter"), be amended to read as follows:

"Section 3-2(5). The term of office of council members shall be for [two (2) years,] four (4) years, beginning at twelve o'clock meridian on the second day of January following their election. [No] Effective January 2, 2015, no member of the county council, from any residency area, shall serve more than [five consecutive full terms] three (3) consecutive full terms of office."

2. That it does hereby propose that Article 15 of the Charter, relating to Transitional Provisions, be amended to add a new section to be appropriately designated and to read as follows:

"Section 15-4. Transitional Provisions Relating to Staggering of Council Members' Terms. The terms of council members shall be staggered commencing on January 2, 2015, and shall be implemented in accordance with this section as follows: in the 2014 election, the five (5) council members who receive the highest number of votes shall be elected to serve four (4) year terms; the remaining four (4) council members shall be elected to serve a two (2) year term commencing on January 2, 2015, provided that in the 2016 election, these council positions serving such two (2) year terms shall be elected to serve four (4) year terms

commencing on January 2, 2017. For purposes of this transition, each of the two (2) year terms served from January 2, 2015 to January 2, 2017 shall not be counted as a full term."

3. That certified copies of this resolution be transmitted to the Charter Commission and the Corporation Counsel of the County of Maui.

APPROVED AS TO FORM AND LEGALITY

Department of the Corporation Counsel County of Maui

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WAILUKU, HAWAII 96793

CERTIFICATION OF ADOPTION

It is HEREBY CERTIFIED that RESOLUTION NO. 12-44 was adopted by the Council of the County of Maui, State of Hawaii, on the 26th day of April, 2012, by the following vote:

MEMBERS	Dennis A. MATEO Chair	Joseph PONTANILLA Vice-Chair	Gladys C. BAISA	Robert CARROLL	Eleanora COCHRAN	Donald G. COUCH, JR.	G. Riki HOKAMA	Michael P. VICTORINO	Michael B. WHITE
ROLL CALL	Aye	Aye	Aye	Aye	Aye	Aye	Aye	Aye	Aye

COUNTY CLERK

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No. 12-45

PROPOSING AN ALTERNATIVE AMENDMENT TO THE REVISED CHARTER OF THE COUNTY OF MAUI (1983), AS AMENDED, TO ESTABLISH AN OFFICE OF THE COUNTY AUDITOR

BE IT RESOLVED by the Council of the County of Maui:

- 1. That, pursuant to Chapter 50, Hawaii Revised Statutes, and in response to the "2011-2012 Maui County Charter Commission Final Report" dated and received March 30, 3012, it hereby does propose, as an alternative amendment to Proposal Three, that Article 3 of the Revised Charter of the County of Maui (1983), as amended ("Charter"), pertaining to the County Council, be amended to add new sections to read as follows:
 - "Section 3-9. County Auditor. The council, by a majority vote of its members, shall appoint a county auditor who shall serve for a period of six years and thereafter until a successor has been appointed. The council, by a two-thirds vote of its members, may remove the county auditor from office at any time for cause. It shall be the duty of the county auditor to conduct post-audits of the transactions, accounts, programs, and performance of all departments, offices, and agencies of the county; to certify to the accuracy of all financial statements issued by the respective accounting officers; and to report the county auditor's findings and recommendations to the mayor and to the council at such times as shall be provided by law. The county auditor shall also make such additional reports and conduct such other investigations as may be directed by the council. The county auditor shall also be exempt from the civil service and may appoint the necessary staff, who shall also be exempt from the civil service and shall serve at the pleasure of the county auditor."; and
- 2. That it does hereby propose that Article 9, Section 9-13 of the Charter, relating to Audit of Accounts, be amended to read as follows:

"Section 9-13. Audit of Accounts. Within six (6) months after the beginning of each fiscal year, [the county council shall provide for] the county auditor shall conduct or cause to be conducted an independent financial audit of the funds, accounts, and other evidences of financial transactions of the county and of all operations for which the county is responsible[.] for the audited fiscal year. The audit shall be [made] conducted by a certified public accountant or firm of certified public accountants, designated by the council, who have no personal interest, direct or indirect, in the fiscal affairs of the county or any of its operations. The audit shall include both financial accountability and adequacy of the financial and accounting system. If the State makes such an audit, the [council] county auditor may accept it as satisfying the requirements of this section. The scope of the audit shall be in accordance with the terms of a written contract [to be] recommended by the county auditor and signed by the council chair, as the contracting officer for the legislative branch, which contract shall encourage recommendations for better financial controls and procedures and shall provide for the completion of the audit within a reasonable time after the close of the previous fiscal year. A copy of the audit reports shall be filed with the county clerk and shall be a public record[.], unless otherwise provided by law.

In case of the death, resignation, or removal of the director of finance, the council shall cause an independent audit to be made of the finance director's accounts."; and

3. That it does hereby propose that Article 15 of the Charter, relating to Transitional Provisions, be amended to add a new section to be appropriately designated and to read as follows:

"Section 15-5. Transfer of Audit Functions to the Office of the County Auditor. 1. All lawful obligations and liabilities owed by or to the office of council services relating to financial and performance audits on June 30, 2013 shall remain in effect on July 1, 2013. The obligations and liabilities shall be assumed by the office of the county auditor.

All contracts held by the office of council services relating to financial and performance audits which are to remain effective after June 30, 2013 shall be assumed by the office of the county auditor. The contracts shall continue in effect until fulfilled or lawfully terminated. All financial and performance audit activities administered by the office of council services on June 30, 2013 shall be assumed by the office of the county auditor on July 1, 2013.

- 2. On July 1, 2013, all records, data, and information held by the office of council services relating to financial and performance audits which have not been completed as of June 30, 2013 shall be transferred to the office of the county auditor."; and
- 4. That it does hereby propose that Article 8, Chapter 16 of the Charter, relating to the Cost of Government Commission, be deleted in its entirety as follows:

"[Section 8-16.1. Declaration of Policy. It is declared to be the policy of the county to promote economy, efficiency and improved service in the transaction of the public business in the legislative and executive branches of county by:

- 1. Limiting expenditures to the lowest amount consistent with the efficient performance of essential services, activities, and functions.
- 2. Eliminating duplication and overlapping of services, activities, and functions.
- 3. Consolidating services, activities, and functions of a similar nature.
- 4. Abolishing services, activities, and functions not necessary to the efficient conduct of government.

Section 8-16.2. Cost of Government Commission. For the purpose of carrying out the policy set forth herein the mayor with the approval of the council shall biennially appoint a cost of government commission consisting of nine members. Each such commission shall:

- 1. Prepare and submit to the mayor a request for an appropriation for the operation of the commission.
- 2. Study and investigate the organizations and methods of operations of all departments, commissions, boards, offices and other instrumentality of all branches of the county government and determine what changes, if any, may be desirable to accomplish the policy set forth herein.
- 3. Be authorized to secure directly from any department, commission, board, office, or any other instrumentalities of all branches of the county government or from any individual officer or employee of the county, information, suggestions, estimates, and statistics necessary to carry out its duties.
- 4. Submit a report of its findings and recommendations to the mayor and council not later than eleven months after its appointment.

Section 8-16.3. Term of Commission. Members of the Cost of Government Commission shall serve for staggered terms of two years, with an initial appointment of four members to serve two year terms and five members to serve one year terms. A member may be reappointed, but shall not serve on the commission for more than a total of four years.]"; and

- That material to be repealed is bracketed and new material is underscored;
- 6. That certified copies of this resolution be transmitted to the Charter Commission and the Corporation Counsel.

APPROVED AS TO FORM AND LEGALITY

Department of the Corporation Counsel County of Maui

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WAILUKU, HAWAII 96793

CERTIFICATION OF ADOPTION

It is HEREBY CERTIFIED that RESOLUTION NO. 12-45 was adopted by the Council of the County of Maui, State of Hawaii, on the 26th day of April, 2012, by the following vote:

MEMBERS	Dennis A. MATEO Chair	Joseph PONTANILLA Vice-Chair	Gladys C. BAISA	Robert CARROLL	Eleanora COCHRAN	Donald G. COUCH, JR.	G. Riki HOKAMA	Michael P. VICTORINO	Michael B. WHITE
ROLL CALL	Aye	Aye	Aye	Aye	Aye	Aye	Aye	Aye	Aye

COUNTY CLERK